

## COUNTY OF SANTA BARBARA PLANNING AND DEVELOPMENT

## MEMORANDUM

TO:	Santa Barbara County Planning Commission
FROM:	Doug Anthony, Deputy Director, 568-2046 John Day, Planner, 568-2045 Energy Division
HEARING DATE:	November 18, 2009
RE:	Conceptual Review of Cuyama Solar Array Project 09CNS-00000-00050 (Planner Consult) APN #s: 149-150-029, -030, -031, -032, and 149-140-076

## 1.0 REQUEST:

Request of Mr. Mark Irwin, Cuyama Solar, LLC (a wholly owned subsidiary of Edison Mission Energy), Applicant, for Conceptual Review by the Planning Commission of the proposed Cuyama Solar Array Project, currently under a Planner Consult (09CNS-00000-00050) [application filed on 9/11/09]. This conceptual project involves five agriculturally-zoned parcels: APN #s: 149-150-029, -030, -031, -032, and a portion of 149-140-076, comprising a total of 320 acres, located at 596 Kirschenmann Road, 2 to 3 miles southeast of Cuyama, Fifth Supervisorial District.

The project would involve construction and operation of a 45 megawatt (MW), commercial, solar photovoltaic power generating facility and a 3-mile long power line from the facility to the existing Cuyama PG&E electrical substation, northwest of the identified facility site. As currently conceived, the project would require: 1) an amendment to the Land Use and Development Code (LUDC) to allow commercial-scale solar photovoltaic projects to be constructed on agriculturally-zoned land in the Inland Area of the County; 2) a consistency rezone for 4 parcels currently zoned A-II under Ordinance 661; 3) a lot split or lot line adjustment affecting one or several parcels; 4) removal of 160 acres of land from an Agricultural Preserve Contract (76-AP-072) by cancellation or other legal means; and 5) a Conditional Use Permit.

#### 2.0 CONCEPTUAL REVIEW

The conceptual review hearing is to inform your Commission early on in the process and to allow stakeholders, agencies, and the public to provide early input. In this case, the hearing precedes submittal of a project application. Staff and the Applicant solicit individual Commissioners' preliminary comments on the conceptual project, recommendations on any necessary changes to the project scope, and direction regarding compatibility of the conceptual

project with County objectives and policies. This staff report notes several potential issue areas but does not analyze environmental or policy issues, pending submittal of a complete application.

## 3.0 SETTING

The proposed project site is located in the Cuyama Valley, 1 to 2 miles southwest of the Cuyama River, toward the southern edge of the valley floor (see Figure 1). The site is surrounded by agricultural land uses. The site is approximately 2 miles southeast of the PG&E electrical substation and 2 to 3 miles south of community of Cuyama. The substation and electrical transmission lines in the area have sufficient capacity to accept an additional 40 to 45 MW of generated electricity. The sunlight and atmospheric conditions in the Cuyama Valley are adequate to support a commercial solar project, with current technology and economic conditions. Groundwater overdraft resulting from irrigated agriculture is a ongoing problem in the Cuyama groundwater basin.

The 5 parcels currently identified for this project are owned by Bolthouse Properties, LLC, and are under active cultivation by Bolthouse Farms. The primary crop is carrots, along with rotational crops including onions and potatoes. The land is classified prime farmland, with Class I and II soils. It is irrigated with water from off-site wells, stored in an on-site irrigation pond. The project site consists of the southern portion (160 acres) of a 406-acre parcel and four smaller (approximately 40-acre) parcels. Parcel validity has not yet been established. Figure 1 shows the proposed project boundary with a dark line and the 406-acre parcel in diagonal hatching. The 406-acre parcel is under an Agricultural Preserve contract, whereas the smaller parcels are not.

#### 4.0 **PROJECT DESCRIPTION**

The project involves construction and operation of a 45 MW solar photovoltaic energy generating facility on agriculturally zoned land. The solar collectors would be fixed-position, flat panels mounted on a steel frame, with a maximum height of 8 feet (Figure 2). There would be no moving parts. The facility would be surrounded by a security fence. Soil compaction would be needed for installation of the steel supports. The proposed project includes a power line (generator tie line, or "Gen-tie") to interconnect to the Cuyama substation. The Gen-tie line would run northward from the facility approximately 1.5 miles and then westward approximately 1.5 miles (Figure 1), along the edge of properties owned by Bolthouse Properties, LLC.

Following construction, the facility would be unmanned and would be monitored remotely. Periodic rinsing of the solar panels might be needed; if so, purified water would be trucked in. Weed abatement or prevention would be required. In operation, the facility would use little or no groundwater and would generate little noise or traffic, and no emissions, dust or wastewater. The estimated life of the solar panels is 25 years. However, the solar panels could be replaced with advanced technology at some point, and project life is unknown. The project will require a Conditional Use Permit. The proposed project application may include the additional components listed in the table below. However, given that the project description is still in development, the components could change.

<b>Project Components</b>	Reason / Need
Amendment to the Land Use and Development Code (LUDC) to allow commercial-scale solar photovoltaic projects to be constructed on agriculturally-zoned land in the Inland Area of the County.	Section 35.30.160 of the LUDC provides for permitting of solar panels, but the LUDC does not provide for commercial-scale solar projects.
Lot split or lot line adjustment to create two separate parcels in the northern and southern areas of the 406-acre parcel.	The parcels need to conform to the project area, as the project proponent expects to purchase the proposed project property from Bolthouse Properties, LLC.
Consistency rezone as necessary, for valid parcels under Ord. 661.	Parcels are zoned A-II under Ordinance 661 and must be rezoned to AG-II for consistency under the LUDC.

## 5.0 ISSUE SUMMARY

#### **Agricultural Preserve Cancellation**

The western-most parcel is under an Agricultural Preserve Contract. The project would require taking 160 acres out of the contract by partial cancellation or other legal means, in conformance with State law and the County's adopted Uniform Rules. The project proponent brought the conceptual project to APAC for preliminary discussion on October 2, 2009, and received the following direction: Partial cancellation would require a finding by the Agricultural Preserve Advisory Committee (APAC) that no nearby, suitable, non-contracted land is available for the project. It would also require a finding by the Board of Supervisors that the project serves the public interest, so as to outweigh the objectives of the Williamson Act. In addition, the State would have to approve the partial cancellation.

#### Water Resources

The project is expected to use little, if any, water from Cuyama. Purified water for periodic rinsing of the solar panels would be trucked in, as needed. Reduced infiltration due to soil compaction and the potential effect of soil compaction and vegetation removal on flooding will need to be addressed during environmental review.

#### **Reduction of Agriculture on Prime Soils**

Impacts of removing prime agricultural soils from production, including economic impacts, need to be assessed. The ability to return the land to production at a future date is a potential concern.

## **Agricultural Compatibility**

Agricultural compatibility could potentially be an issue, due to possible impacts on surrounding agricultural operations. The project could be beneficial to surrounding agriculture by stabilizing the power supply during peak demand periods, thereby reducing "brownouts." The project is scheduled as a discussion item on the November 4, 2009, agenda of the Agricultural Advisory Committee. A key question for discussion is, how would the project affect the long-term continuation of agriculture in the area?

#### **Cumulative Effects**

Will this project be the first of a flood of large solar projects in the Cuyama Valley or Countywide, which taken together would take a significant acreage of land out of agriculture? The answer is likely no for two reasons. First, the proposed project will use all spare capacity on the existing electrical transmission system in the valley. Additionally, California's Renewable Energy Transmission Initiative (RETI) has identified that several factors, based on overall renewable energy production potential, economic constraints and environmental constraints make other locations in the state, namely the Mojave Desert, substantially more favorable for investment into expanded transmission capacity. Second, there is limited availability in the County of suitable project sites with sufficient insolation to support commercially viable solar projects

## ATTACHMENTS

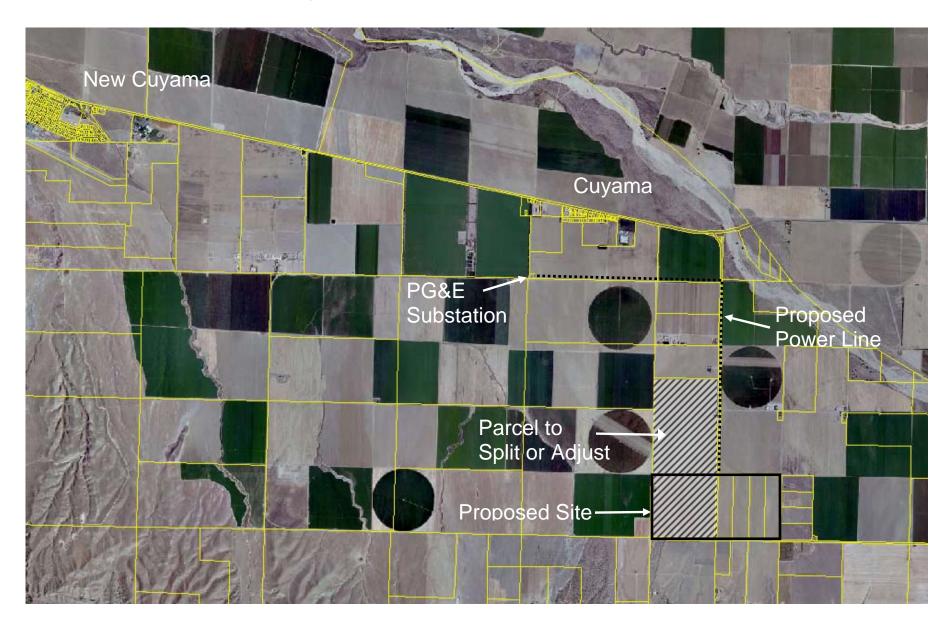
- 1. Figure 1 Proposed Project Site Aerial View
- 2. Figure 2 Photograph of a Typical Solar Array
- 3. Application for Planner Consultation

## **ATTACHMENT 1**

# Figure 1 – Proposed Project Site Aerial View

Cuyama Solar Array Project / 09CNS-00000-00050 Conceptual Review Planning Commission Hearing Date November 18, 2009

## Figure 1 – Proposed Project Site Aerial View



## **ATTACHMENT 2**

# Figure 2 – Photograph of a Typical Solar Array

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## Figure 2 – Photograph of a Typical Solar Array



Modules: Bottom is 18 to 30 inches above ground Top is 8 feet above ground (maximum) Support Poles: 6" x 8.5" carbon steel I-beams 4 to 7 feet below ground

## **ATTACHMENT 3**

# **Application for Planner Consultation**



COUNTY OF SANTA BARBARA

Planning and Development –

# **Planner Consultation**

A PLANNER CONSULTATION-(CNS) is a paid session with planning staff to answer detailed questions about the planning process and regulations, ordinance requirements or permit procedures. THIS IS NOT A PRE-APPLICATION MEETING. If the prior research and the session together are estimated to exceed 3-4 hours of staff time, a pre-application may be recommended. Also, please remember that planners cannot predict final decisions nor answer "will my project be approved?" Payment must be made at the time of application submittal.

## THIS PACKAGE CONTAINS

✓ APPLICATION

## AND, IF √'D, ALSO CONTAINS

#### AGREEMENT TO PAY FOR PROCESSING FEES <u>Click to download Agreement to Pay form</u>

South County Office 123 E. Anapamu Street Santa Barbara, CA 93101 Phone: (805) 568-2000 Fax: (805) 568-2030

Website: www.sbcountyplanning.org

Updated byST042709

Energy Division 123 E. Anapamu Street Santa Barbara, CA 93101 Phone: (805) 568-2040 Fax: (805) 568-2522

 North County Office

 624 W. Foster Road, Suite C

 Santa Maria, CA 93455

 Phone: (805) 934-6250

 Fax:
 (805) 934-6258

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## SUBMITTAL REQUIREMENTS FOR A PLANNER CONSULTATION

**Cities Sphere of Influence** Is the site within a city sphere of influence?\*\* □ Yes □ No If yes, which city? \_\_\_\_\_

Copy of completed Application



Check payable to Planning & Development

This deposit will be held on account, similar to a security deposit. You will receive monthly invoices that must be paid within 25 days from the date of the invoice. The deposit will be applied to the final invoice.

1 Agreement to Pay For Processing Fees Click to download Agreement to Pay form

\*\* If additional information is needed regarding location of a City's Sphere of Influence, please contact our zoning information counter.



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## PLANNING & DEVELOPMENT PERMIT APPLICATION

all attached materials are correct, true and complete.

٢ Signature

9/11/09 Mark Irwin

Print name/date

COUNTY USE ONLY

Case Number:	Companion Case Number:	
Supervisorial District:	Submittal Date:	
Applicable Zoning Ordinance:	Receipt Number:	
Project Planner:	Accepted for Processing	
Zoning Designation:	Comp.Plan Designation	

Updated byST042709

## PLANNER CONSULTATION APPLICATION

Planners may be consulted when you have numerous or complex questions, yet you have not yet developed your idea enough to apply for a pre-application meeting. Please be advised that staff can predict neither the outcome of project review nor the decision-maker action.

What question(s) would you like answered during this consultation? (Attach additional sheets if necessary)

Meet with County Energy Division staff to discuss the application submittal

requirements and review process for the proposed solar photovoltaic power

generating facility.

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